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RUEHGG/UN SECURITY COUNCIL COLLECTIVE IMMEDIATE
RUEHDS/AMEMBASSY ADDIS ABABA IMMEDIATE 1391
RUEHAE/AMEMBASSY ASMARA IMMEDIATE 1158
RUEHBS/AMEMBASSY BRUSSELS IMMEDIATE 1479
RUEHEG/AMEMBASSY CAIRO IMMEDIATE 0859
RUEHKH/AMEMBASSY KHARTOUM IMMEDIATE 0805
RUEHLI/AMEMBASSY LISBON IMMEDIATE 0492
RUEH NJ/AMEMBASSY NDJAMENA IMMEDIATE 0310
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SUBJECT: UNSC/DARFUR: HYBRID JOINT SPECIAL REP SEEMS SHAKY
ON TASKS AHEAD

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11. (SBU) SUMMARY. In a July 16 discussion with Ambassador Khalilzad, Joint Special Representative (JSR) Rodolphe Adada offered no assurance that he would be able to reconcile competing strategic directives from the United Nations (UN) and the African Union (AU) over administration of the hybrid operation in Darfur were such a situation to arise. Adada's Special Assistant told Poloff privately that Adada had "big concerns" over hybrid management. UN Department of Peacekeeping Operations (DPKO) Poloff separately characterized Adada's concerns as involving his desire to bring all humanitarian activities in Darfur under the hybrid umbrella, despite the traditional reluctance on the part of the humanitarian community there to affiliate itself with an operation of a military nature. Adada will be in Washington on July 17 and is seeking meetings with A/S Frazer and others as appropriate. Adada will then travel to London, Lisbon, Brussels and Cairo before returning to Sudan o/a July 27.
END SUMMARY.

12. (SBU) Participants in this meeting were JSR Adada, Adada's Special Assistant Omar Kane (Mauritania), Ambassador Khalilzad, Ambassador Sanders and Poloff.

13. (SBU) In a July 16 discussion with Ambassador Khalilzad, JSR Adada emphasized the importance of including in the hybrid draft resolution a reference to the June 12 Addis Ababa high-level technical discussion between the AU, UN and the Sudanese Government of National Unity (GNU). When asked by Ambassador Khalilzad whether these discussions reflected a substantive change in focus with regard to the AU-UN June 5 report on the hybrid, Adada said firmly no. Adada mentioned he had met with African members of the Security Council with AU Commission Chairperson Konare on July 13 but offered no read-out, other than to say the participants were still trying to sell key aspects of the draft resolution to Sudan.

14. (SBU) JSR Adada made clear that Chapter VII and command and control language should be included in the draft resolution text. When asked by Ambassador Sanders about how he would respond in the event he received conflicting

strategic directives from AU and UN leadership with regard to hybrid operations, Adada offered no concrete assurance he could reconcile the two, saying, "But they (the AU and the UN) have to agree. If not . . . This could not happen. There is no solution." Adada agreed with Ambassador Khalilzad that this possibility spoke to the need for a single chain of command to the Force Commander.

15. (SBU) Adada's assistant Kane emphasized two main points important to the JSR. First was the need to support the AU-UN roadmap for the Darfur political process and to take into account new IDP movements and emerging Arab community leadership. Second, Kane stressed that development activities, particularly in the realms of medical, economic, education, health and water assistance must occur in parallel with this peace effort. Kane acknowledged USG efforts in the field in Darfur in this regard and called for their continuation. When asked how reported GNU allocation of Darfur lands to non-Darfuri Arabs could affect these development goals, Adada claimed to know nothing about such activities, although Kane admitted this type of activity was a problem.

16. (SBU) JSR Adada told USUN he planned to return to Sudan o/a July 27, with stops on the way in London, Lisbon, Brussels and Cairo (NOTE: DPKO Poloff told Poloff privately that it was difficult to convince Adada, a former FM of the Republic of Congo, of the need for him to be in El Fasher, rather than in some other more comfortable locale.

17. (SBU) COMMENT. Adada's Special Assistant told Poloff privately that Adada had "big concerns" over hybrid management, which DPKO Poloff separately clarified to be Adada's desire to bring all humanitarian activities in Darfur under the hybrid umbrella, despite the traditional reluctance on the part of the humanitarian community there to affiliate itself with an operation of a military nature. DPKO noted that this insistence was not where Adada would be facing his

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most daunting challenges in Darfur, citing his responsibilities for the day-to-day management of an over 20,000-troop force once the hybrid was stood up. Adada indeed has his work cut out for him, and it was not clear to USUN that he fully grasps the nuances of the road ahead in Darfur. His meetings in Washington could be very useful in ensuring that he is more completely aware of and prepared for the task of managing the hybrid. END COMMENT.
KHALILZAD